

COUNTY OF LOS ANGELES PROBATION DEPARTMENT



9150 EAST IMPERIAL HIGHWAY — DOWNEY, CALIFORNIA 90242 (562) 940-2501

February 5, 2004

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, California 90012

Dear Supervisors:

APPROVAL OF SOLE SOURCE CONTRACT WITH THE RAND CORPORATION FOR THE EVALUATION OF PROGRAMS FUNDED UNDER THE JUVENILE JUSTICE CRIME PREVENTION ACT (JJCPA)

(3 VOTES, ALL SUPERVISORIAL DISTRICTS)

IT IS RECOMMENDED THAT YOUR BOARD:

- 1 Approve the attached contract with the RAND Corporation for the evaluation of programs funded under the Juvenile Justice Crime Prevention Act (JJCPA), fully offset by JJCPA funds, for the period to commence following Board approval through February 18, 2005.
- 2. Instruct the Chair, Board of Supervisors, to sign the attached contract.
- 3 Delegate authority to the Chief Probation Officer to extend the contract term for two additional 12-month periods, in an amount not to exceed \$350,000 for each term, fully offset by JJCPA funding, subject to the legislative approval process and County Counsel approval.
- 4. Delegate authority to the Chief Probation Officer to execute modifications to the contract not exceeding twenty-five percent (25%) of the total contract cost and/or one hundred eight (180) days to the period of performance pursuant to the terms contained therein, upon approval by County Counsel.

PROBATION: PROTECTION, CORRECTION, SERVICE

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTIONS:

The purpose of the recommended actions is to obtain Board approval of a contract with the RAND Corporation (RAND), as an outside expert, to continue providing an outcome-based evaluation of all programs funded under JJCPA. RAND has a current contract for similar services which will expire on February 18, 2004. As such, RAND is in a unique position to continue providing the evaluation services seamlessly and in a cost-effective manner.

On December 5, 2003, RAND released the FY 02/03 program results which were utilized to determine the modifications necessary to the new, proposed contract. This resulted in material changes to the statement of work which requires a new contract. The differences in the scope of work resulted from the evolving changes to the programs and Department procedures related to JJCPA. An additional change is the proposed annual contract cost which will be significantly reduced from previous years to reflect the modified statement of work. To begin the services immediately and provide the continuity integral to the program, Probation is proposing that the contract be awarded on a sole source basis to RAND who has provided the required services since the inception of JJCPA in 2001. The proposed sole source contract will enable Probation to comply with the JJCPA mandate to measure the effectiveness of the funded programs.

Pursuant to JJCPA, a report on the findings for all of the funded programs must be submitted to the Board of Corrections (BOC) by October 15 of each funded year. The proposed contract will begin following Board approval through February 18, 2005, with 2 one-year options to extend, subject to the legislative approval process and County Counsel approval.

Implementation of Strategic Plan Goals

The recommended Board actions are consistent with the Countywide Strategic Plan Service Excellence Goal #1, as the Probation Department will evaluate all JJCPA funded programs based on results. The evaluation of these programs will ensure responsive, efficient and high quality public services that promote the self-sufficiency, well-being, and prosperity of individuals, families, businesses and communities. The recommended Board actions are also consistent with the Countywide Strategic Plan Children and Families' Well-Being Goal #5 since evaluation will allow the County to measure progress towards improving the outcomes for children and families.

FINANCIAL IMPACT/FINANCING:

The recommended contract will not exceed \$350,000 for the initial contract term. The costs are 100% offset by JJCPA funds, which are included in the FY 2003-2004 Probation Department's Budget. Consequently, no net County cost is required to fund the recommended contract. The contract includes provisions for non-appropriation of funds and budget reductions. Two additional one-year contract extensions will be funded in an amount not to exceed \$350,000 for each year, fully offset by JJCPA funds, subject to the legislative approval process and County Counsel approval.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS:

On March 20, 2001, your Board authorized the Chief Probation Officer to finalize the Comprehensive Multi-Agency Juvenile Justice Plan (Plan) and apply to the State Board of Corrections (BOC) for Crime Prevention Act of 2000 (CPA 2000) funding, now known as the Juvenile Justice Crime Prevention Act (JJCPA). SB 736 (Poochigian-Burton) addressed the future of JJCPA and authorized the BOC to use \$116,300,000 for all participating counties for FY 2002-2003. Los Angeles County's allocation was For FY 2003-2004, \$116,300,000 was again authorized for all \$32,742,714. participating counties. The adjusted Los Angeles County's allocation for FY 2003/2004 is \$32,612,056, a reduction of \$130,658. Consequently, the Probation Department finalized and implemented the Plan, which is a result of a multi-agency planning effort coordinated by the Juvenile Justice Coordinating Council (JJCC). Consistent with the Plan, the Probation Department contracted with RAND for the design and implementation of a program evaluation on October 19, 2002. The proposed contract is for the continuation of the program evaluation services.

The proposed contract is for a period to begin following Board approval through February 18, 2005. The contract term may be extended for two additional 12-month periods, fully offset by JJCPA funds, and contingent on the legislative approval process and County Counsel approval. The legislative approval process involves approval by the JJCC, the BOC, and your Board.

The scope of work for the contracted services includes serving as an outside expert for the purpose of conducting an outcome-based evaluation of all programs funded under JJCPA.

In accordance with the Department of Human Resources memorandum dated November 16, 1995, the contract has been reviewed in regard to the provisions for hiring displaced County employees. The contractor agrees to give first consideration to hire permanent County employees targeted for layoff, or qualified former County employees who are on a re-employment list after the effective date of the contract and during the life of the contract.

In accordance with the Chief Administrative Office memorandum dated October 6, 1997, the contract contains County requirements regarding the hiring of participants in the GAIN program.

In accordance with the Auditor-Controller memorandum dated March 2, 2000, the contract contains County requirements regarding contractor non-responsibility and debarment.

This is a Non-Prop A contract. Consequently, there are no departmental employee relations issues and it will not result in a reduction of County services.

The Department has evaluated and determined that the Living Wage Program (County Code Chapter 2.201) does not apply to the recommended contract.

Probation will not request the contractor to perform services which exceed the Board-approved contract amount, scope of work, and/or contract term.

CONTRACTING PROCESS:

In August 2001, through a competitive bid process, RAND was awarded a purchase order to design an outcome-based evaluation for all JJCPA (formerly CPA 2000) funded programs. Once the design phase was completed, your Board approved a sole source contract with RAND to proceed with the evaluation of the programs as required by JJCPA. The current contract will expire on February 18, 2004. RAND, as the agency designing and implementing the evaluation is in a unique position to continue the evaluation services seamlessly with minimal disruption to program services, thereby ensuring that the Department complies with all of the JJCPA mandates and funding is continued. As indicated in a December 22, 2004 memo to your Board, the Probation Department negotiated the recommended sole source contract. Consequently, the Department is recommending a sole source contract with RAND.

IMPACT ON CURRENT SERVICES (OR PROJECTS):

Approval of the recommended actions will enable the Probation Department to comply with the Plan's mandate to evaluate all JJCPA funded services.

It is requested that the Executive Officer, Board of Supervisors, forward a copy of the executed contract to:

RAND Corporation 1700 Main Street Post Office Box 2138 Santa Monica, CA 90407-2138

Attn: Susan Turner

Probation Department 9150 E. Imperial Highway Downey, CA 90242

Attention: Yolanda Young
Contracts & Grants Mgmt Div

Respectfully submitted,

RICHARD SHUMSKY Chief Probation Officer

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Attachments

c: Executive Officer, Board of Supervisors Chief Administrative Officer County Counsel